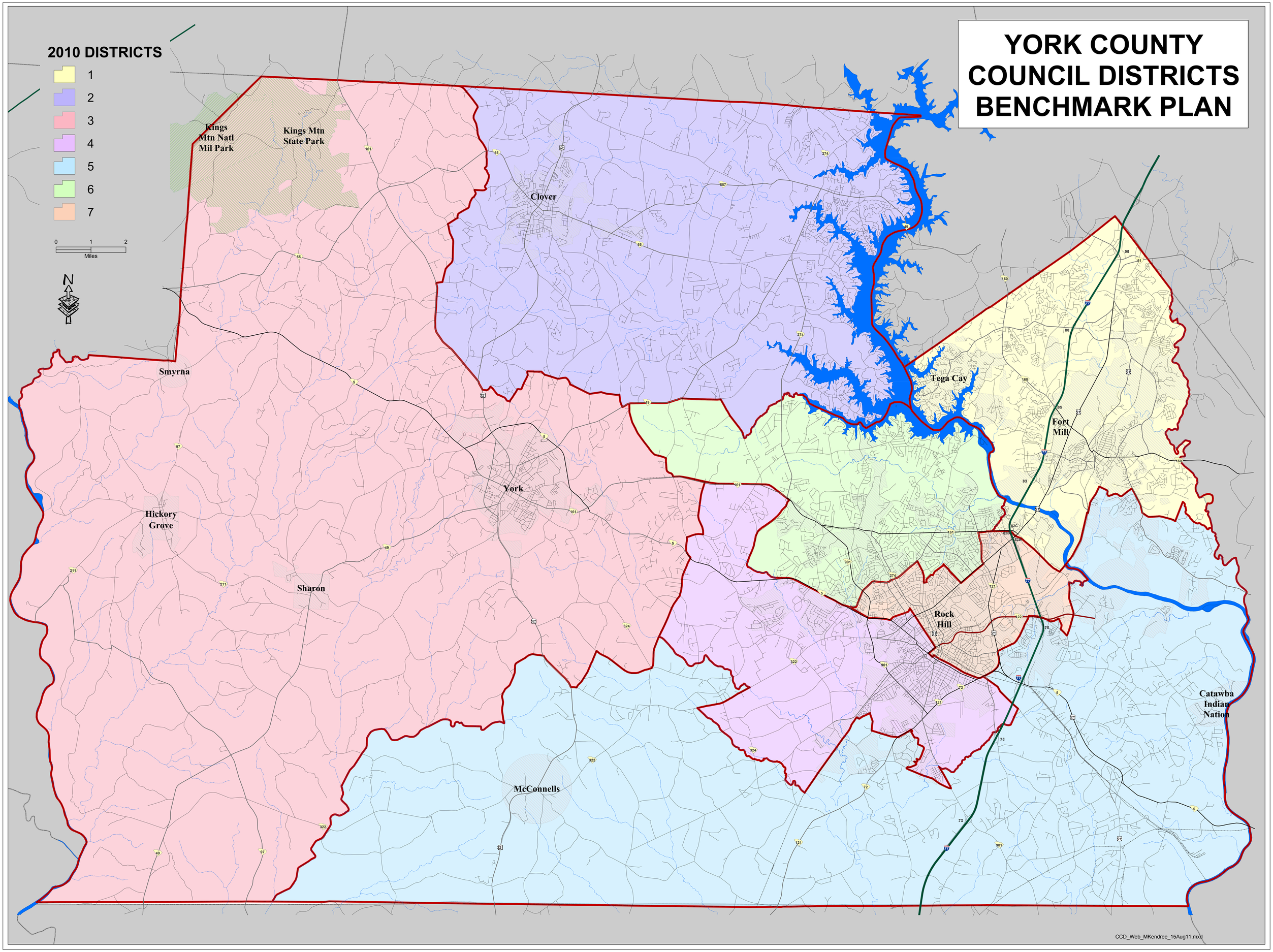YORK COUNTY COUNCIL DISTRICTS BENCHMARK PLAN